

Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The City of San Marcos receives Community Development Block Grant (CDBG) funds each year from the U.S. Department of Housing and Urban Development (HUD). The new funding year, Program Year 2021, will begin October 1, 2021 and end September 30, 2022. In order to receive the funding, the City must create an Action Plan which details how the funds will be allocated and who will benefit from the funded programs and projects, and establishes performance goals for each project or program.

The mission of the CDBG Program is to promote the development of viable urban communities by providing decent housing, a suitable living environment, and expanded economic opportunities, principally for persons of low and moderate incomes. Each funded project or program must meet one of the National Objectives:

- Benefit to low- and moderate-income persons,
- Aid in the prevention or elimination of slums or blight, or
- Meet a need having a particular urgency.

2. Summarize the objectives and outcomes identified in the Plan

In this 2021-2022 CDBG Entitlement Action Plan, the City has prioritized preserving existing affordable housing, supporting home ownership for low to moderate income families, providing services for victims of domestic violence, improving a park, and providing for the creation of a revitalization action plan for an historically significant neighborhood. Expected outcomes include the rehabilitation of 15 homes, repair of 5 homes, assistance of 12 households with down payments and closing costs, training for 50 individuals on the responsibilities of home ownership, training for 78 advocates who serve 140 San Marcos foster children, and provision of services to 23 families who were victims of domestic violence.

3. Evaluation of past performance

The City has consistently funded programs that are considered to be high priority needs as determined during the creation of the five-year Consolidated Plan. In addition, the City has contracted for studies on affordable housing and is working to develop strategies and action plans to respond to the needs identified. These studies and plans have informed the selection of projects and programs to be funded using CDBG.

4. Summary of Citizen Participation Process and consultation process

The City followed its Citizen Participation Plan as it conducted the 2021 Action Plan process. Outreach methods included updating the CDBG website, issuing press releases, sending e-mail reminders, publishing notices and display advertisements, conducting workshops and a formal Council public hearing, and providing the Action Plan Draft for public review for a 30-day period. In addition to the traditional communication methods, the City utilizes social

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media tools including Facebook, Twitter, and YouTube. The key points in the City’s press releases are posted on the City’s social media accounts. Press releases are also posted in full on the City’s webpage.

A public hearing was held at City Council on May 18, 2021 to obtain the views of citizens, and notice of this hearing was published May 2, 2021, and May 9, 2021. A stakeholder’s workshop open to the public was held May 27, 2021, and notice of this meeting was published May 9, 2021, and May 23, 2021. In addition, more than 30 days was provided for the public comment period, which was held June 26, 2021, through July 29, 2021. Notice of this public comment period was published on June 6, 2021, and July 18, 2021.

5. Summary of public comments

Public comments were received from three members of the public and one Council member during the public hearing at City Council and from two Commissioners at the presentation to the Historic Preservation Commission. No comments were received during the public comment period. Comments on potential programs included the following:

PUBLIC HEARING – COMMENTS RECEIVED VERBALLY

- alternative forms of housing outside of single detached family homes
- community health and mental health services
- transitional housing for homeless residents of the community
- allocating the maximum 15% to public services
- saving streets and neighborhoods like Harvey Street, Victory Gardens, East Guadalupe, and Dunbar
- planning for archaeological research surveys and historic districts
- clearance activities
- property rehabilitation including historic preservation
- acquisition of property

SEPARATELY FROM CITY COUNCIL: - COMMENTS RECEIVED VIA EMAIL

- funding a position to work with existing non-profits and assist with the formation of the Local Homeless Coalition

HISTORIC PRESERVATION COMMISSION – COMMENTS RECEIVED VERBALLY

- improvements to the Historic Baptist Church on Martin Luther King Drive and renovations to 218 Martin Luther King Drive.
- rehabilitation of the Dunbar Home Economic Building

Comments received can be seen in the “Community Outreach” attachment to this document.

6. Summary of comments or views not accepted and the reasons for not accepting them

All comments and views were accepted. A summary of comments received was presented to City Council, and all comments were provided to City Council. These comments helped form the basis for the staff recommendation on programs and project, and the City’s Council’s decision on funding allocations.

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7. Summary

San Marcos has been an entitlement community for the CDBG grant program since 1994. During the past 27 years, the City has utilized over \$15,000,000 in CDBG funds to improve the quality of life, including quality and affordability of housing, for its low- to moderate-income residents. The City has installed sidewalks, upgraded neighborhood parks, supported services provided by local non-profit organizations, rehabilitated homes, and improved accessibility to public facilities and individual homes.

Agency/entity responsible for preparing/administering the Action Plan

Describe the agency/entity responsible for preparing the Action Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	SAN MARCOS	Planning & Development Services

Table 1 – Responsible Agencies

Narrative (optional)

The San Marcos City Council is the governing body for the City, with the City Manager or his designee authorized to act on behalf of the Council in matters pertaining to the CDBG program.

The City of San Marcos Community Initiatives Division of Planning and Development Services prepares the annual Action Plan and provides the oversight and administration of the CDBG program. The staff of this division provide leadership, technical assistance, and compliance monitoring to the City departments and non-profit organizations that are selected to receive CDBG funding (the subrecipients). Division financial staff process draws in the IDIS system, prepare financial reports, and participate in subrecipient monitoring.

For City projects, such as park or sidewalk improvements, a project manager is designated from the department overseeing the project. The project manager provides oversight of the construction work, reviews progress, and approves all payment requests before they are submitted to the CDBG staff for processing. Other City divisions that have a supporting role in the CDBG program include Planning and Permitting, Legal, and Purchasing.

Action Plan Public Contact Information

For more information, contact:

Carol Griffith, Housing and Community Development Manager, cgriffith@sanmarcostx.gov, 512-393-8147, or cdbg@sanmarcostx.gov

Information can also be found on the City's website at: www.sanmarcostx.gov/cdbg

AP-10 Consultation – 91.100, 91.200(b), 91.215(I)

1. Introduction

The 2021-2022 Action Plan was developed in accordance with the City’s Residents Participation Plan. All dates in the following summary are in 2021: A notice of public hearing was published May 2, regarding the public hearing held May 18. A notice was published May 9, regarding the stakeholders’ workshop held May 27 at 6pm and the applicant workshop held May 27 at 10am. Press releases accompanied each notice. A notice of funding availability was published on May 23 stating that the application process would be open May 23-June 18, repeating the dates and times for the workshops, and noting that City Council would hold a preliminary discussion of the applications on July 6 and make a final decision on August 3 after a public comment period. Staff emailed this notice and the application forms to a broad list of potential applicants and interested parties. Staff presented potential uses of CDBG funds for historic preservation to the Historic Preservation Commission on June 3. A notice was published on June 6 announcing that the public comment period on the proposed Action Plan would be from June 26 – July 25, and a revised notice was published on July 18 stating that the comment period would be extended to July 29.

Assistance for disabled persons and those with limited English proficiency were publicized with each notice and meeting. Key documents and all published notices were translated into Spanish for publication at the same time as the English versions, and a Spanish translator was available at the workshops.

In September 2021, City staff consulted with the organizations listed below by asking specific questions through an emailed survey, in order to gather information needed to present a complete picture of the City’s grant funding priorities and activities.

Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))

The City’s primary roles in the grant funding, affordable housing, homelessness, and public services arenas are 1) to bring interested parties and agencies together for open discussion and information gathering and 2) to provide funding for projects that support the community’s highest priorities as determined through public processes.

Ongoing, the City’s CDBG staff works closely with the San Marcos Housing Authority (the Housing Authority) and local organizations that provide services to City residents by sharing information on grant and training opportunities, as well as providing data about the community. The City generally holds an open application process which allows housing and public service providers an opportunity to apply for CDBG funding, in addition to recommending projects based on staff evaluation of local needs compared to funding available. The City also provides over \$500,000 annually in City general funds to local non-profit organizations through an annual open application process.

The City waives development and permit fees for Housing Authority projects and the construction and rehabilitation of affordable housing by non-profits. The City has participated in the construction and renovation of public facilities which serve the community, including the local women’s shelter, and has updated park facilities near public housing.

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The City created a Council Committee on Homelessness in 2020 which in turn supported the formation of a Local Homeless Coalition led by local non-profit agencies. This coalition is working specifically on creating a process for coordinating care for the homeless, obtaining funding, and providing transitional housing.

The City contracts with the Greater San Marcos Partnership to recruit new business to San Marcos, while the Chamber of Commerce and the City's Main Street programs focus on supporting existing businesses. The City recently created an Economic Development Manager position to coordinate with all three programs, and facilitate City process related economic development issues such as incentives. Recently due to the COVID-19 pandemic the City Council has for the first time allocated CDBG funding to economic development, using CDBG Coronavirus Response (CDBG-CV) funding.

The City received reimbursements for 2020 expenses from Coronavirus Relief Funds through the Texas Department of Emergency Management in such a way that \$2.6 million was available within the General Fund. While a small part of this funding was allocated to ongoing City pandemic expenses, City Council chose to allocate most of it to public services for the community. \$450,000 will be used for a community needs assessment and building capacity of the local non-profit network of agencies. \$640,000 was made available for grants to agencies.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The City of San Marcos and Hays County are covered under the Texas Balance of State Continuum of Care run by the Texas Homeless Network.

The City works closely with the local non-profit organizations that provide shelter and services to specifically targeted homeless populations. San Marcos has an informal network of service providers that provide cross referrals to each other and any resources they can find, local and otherwise; however, no central coordination currently exists to provide help to people recently released from institutions or publicly provided systems of care.

The San Marcos City Council created a Council Committee on Homelessness in February, 2020 to begin to address homelessness in San Marcos and create necessary partnerships. City staff members on this Committee convened a general meeting in October, 2020, to begin to create the Hays County Local Homeless Coalition. This meeting was attended by 55 people, including representatives of 27 service agencies.

The Local Homeless Coalition is now led by local non-profit agencies. The Coalition is working with the Texas Homeless Network to make progress toward receiving funding and creating a coordinated entry program.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS.

The City of San Marcos does not receive ESG funds. City staff consulted with the Continuum of Care organization, Texas Homeless Network, related to CDBG funding.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

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The agencies listed below were consulted during the creation of the 2021-2022 Action Plan.

Table 2: Agencies, Groups, and Organizations Consulted			
Agency/Group/Organization	Type	Section Addressed	Response
Austin Habitat for Humanity	Services - Housing	other - homeownership	Survey responded that more meeting with grantee would be helpful to remain on schedule and share opportunities for outreach and engagement.
City of San Marcos Main Street Program	Other government - Local; Business Leaders	Economic Development	Respondant noted that work has been done to improve, but grantee can continue to develop programs and provide direct assistance to small businesses
City Planning and Development Services Department	Planning Organization	housing needs assessment	Respondant stated that enhancing communication will lead to effective collaboration. Cohesive goals and implementation plans will assist in solving community and communication challenges
City Senior Citizens Programs	Services - Elderly	Non-Homeless Special Needs	Requested more funding for senior recreation and suggested more senior affordable housing for the area
Downtown Association	Business Leaders	Economic Development	Respondant requested more funding for security and aesthetic purposes. Respondant stated that funding has been provided for some infrastructure, but there is a larger need.

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Greater San Marcos Youth Council	Services – Children	other - youth and family counseling	Requested social services be kept in a loop during decision making by grantee and grow the partnership to educate the community about social services available.
Hays County Food Bank	Services - Food	other - food distribution	Respondant requested assistance for a physical location (funding for facilities).
Hays County Veterans Services Office	Services - Veterans, Homeless	Homelessness Needs - Veterans	Respondant stated the need to identify services and providing for safe housing.
Hays-Caldwell Women's Center	Services - Victims of Domestic Violence	other - victims of domestic violence	Respondant stated need for grantee to provide more exposure such as newspaper articles and web as well as more engagement opportunities for organizations to interact. Stated need for grantee to support more low income housing, such as setting aside 10% of complexes for LI through building ordinance
Homelessness Advocacy Group	Services - Homeless	Homelessness Strategy	Respondant stated need to better understand Grantee needs and challenges, and working together for a solution by leveraging efficiencies.

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Salvation Army - San Marcos	Services - Children, Elderly, Homeless, Health	Homeless Needs - Families with children	Respondant stated need for more emergency service program funding and grantee providing programs to educate on housing opportunities and process.
Scheib Center	Services – Disabled Services – Mental Health	Non-Homeless Special Needs	Respondant would like any assistance to assist in sharing mental health services information.
School Fuel Board of Directors	Services-Children	other - food distribution	Respondant would like to see grantee provide more notice for funding considerations in order for non profits to provide input in the decision making
WIC Nutrition Services	Services-Children	Anti-poverty Strategy	WIC did not provide any information in the survey regarding improving coordination or needing more resources from grantee.
Workforce Solutions Rural Capital Area	Services - Employment, Other government - State	Economic Development	Respondant stated opportunity to work together to identify shared goals that are reflected in the 2021 Strategic Initiatives Plan.
ARCIL - Home by Choice (HBC) Project	Services-Health; Services-Elderly; Services- Disability	Non-Homeless Special Needs	
ARCIL-A Resource Center for Independent Living	Services - Disabled, Elderly	Non-Homeless Special Needs	
Ashwell Sexual Health	Services - HIV/AIDS	HOPWA Strategy	
Austin Apartment Association	Business Leaders, housing, employment	other - Fair Housing	
Austin Tenants Council	Services - Fair Housing	other - Fair Housing	

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Better Business Bureau	Business Leaders	Economic Development	
Blanco River Regional Recovery Team (BR3T)	Services - Housing	other - resiliency	
Boys & Girls Club of S. Central TX	Services - Children, Education	other - education	
Broadband Provider	Broadband Provider	other - broadband	
Calaboose African American History Museum	Services - Education	other - historic preservation	
Capital Area Council of Governments	Planning Organization, Other government - Regional	Market Analysis	
Capitol Area Rural Transport. System	Regional Organization	other - transportation	
Catholic Charities of Central Texas	Services - Community	Anti-poverty Strategy	
Cenikor Substance Abuse Prevention	Services-Health	other - substance abuse	
Cenikor Youth Recovery Community Team Lead	Services – Children	other - substance abuse	
Central Texas LifeCare	Services - Health	other - pregnancy testing, education	
Centro Cultural Hispano de San Marcos	Services - Community	other - education	
CenturyLink	Broadband Provider	other- broadband	
Charter Spectrum	Broadband Provider	other- broadband	
City Code Compliance Division	Services - Housing	other - city code enforcement	
City Engineering and Capital Improvements Department	Resiliency	other - capital improvements	
City of San Marcos	Other government - Local	housing needs assessment	
City of San Marcos Economic Development Division	Other government - Local; Business Leaders	Economic Development	

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City of San Marcos Office of Emergency Management	Resiliency	other - resiliency	
Combined Community Action Inc	Services - Community	other - community services	
Commodity Supplemental Food Program (CSFP)	Services - Elderly, Food	Homelessness Strategy	
CommuniCare Health Centers in Hays County	Health Agency	other - medical services	
Community Action Inc. of Central Texas	Services-Children, Education, Housing	other - community services	
ConnectedNation of Texas	Other (Broadband Advocate Agency)	other- broadband	
Convention & Visitors Bureau	Business Leaders	Economic Development	
Council Committee on Homelessness	Services – Homeless	Homelessness Strategy	
Court Appointed Special Advocates of Central Texas	Services – Children, Child Welfare Agency	other - child abuse	
CSCD Probation	Other government - County	other - policing	
Democracy for Texas	Civic Leaders	other - voting	
Early Childhood Intervention	Services – Children	other - support and education	
Emeritus – Assisted Living	Services-Elderly	Non-Homeless Special Needs	
Endeavors, Inc. - Supportive Services for Veteran Families	Services - Veterans	Homelessness Needs - Veterans	
Family Justice Center	Services - Victims of Domestic Violence	other - victims of domestic violence	
First Baptist Church NBC	Services - Community	other - community services	
First Baptist Church of SM	Services - Community	other - community services	
GARY JOB CORP CENTER	Services - Employment	Economic Development	
Good Samaritan, The	Services- Children, Services-Elderly	Anti-poverty Strategy	
Goodwill Shop and Donation Store	Services - Employment	Economic Development	

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Grande	Broadband Provider	other- broadband	
Greater San Marcos Partnership	Services - Employment, Business Leaders, Civic Leaders	Economic Development	
Guadalupe-Blanco River Authority	Other government - Regional	other - resiliency	
Hays Caldwell Women’s Center	Services-Victims of Domestic Violence, Homeless	other - victims of domestic violence	
Hays CISD	Services - Education	other - education	
Hays County	Other Government - County, Health Agency	other- Non Housing Community Development Strategy	
Hays County Office of Emergency Management	Resiliency	other - resiliency	
Heritage Association	Civic Leaders	other - preservation of historic buildings	
Hill Country Schieb MHDD-Hays	Services - Persons with Disabilities Services – Mental Health	Non-Homeless Special Needs	
Hill Country Mental Health and Developmental Disability Centers	Services - Disabled, Public Funded Institution/System of Care Services – Mental Health	Non-Homeless Special Needs	
HOME Center of Central Texas	Services – Homeless	Homeless Needs - Chronically homeless	
Horizon Bay Vibrant Retire	Services-Elderly	Non-Homeless Special Needs	
Jewish Family Services - Shalom Austin	Services - Health	other - case management, counseling	
Kissing Tree Community Life	Services-Elderly	Non-Homeless Special Needs	
Kiwanis Club	Services – Children	other - community services	
Kyle Area Senior Zone (KASZ)	Services - Elderly	Non-Homeless Special Needs	
Leadership San Marcos	Business Leaders	Economic Development	
Lion's Club (On the San Marcos Area Chamber of Commerce)	Services - Community	other - community services	

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LiveStrong Foundation	Services - Health	other - cancer support services	
Local Homeless Coalition	Services – Homeless	Homelessness Strategy	
Lower Colorado River Authority	Other government - Regional	other - resiliency	
Mano Amiga	Services - Community	other - criminal justice reform	
Meals on Wheels	Services - Elderly	Non-Homeless Special Needs	
Minorities for Equality, Employment, Education, Liberty, and Justice	Services - Employment	other - criminal justice reform	
Neighborhood Enhancement	Other government - Local	Other - code enforcement	
Operation Homefront	Services - Veterans	Homelessness Needs - Veterans	
Price Senior Center	Services - Elderly	Non-Homeless Special Needs	
Project Transitions Inc	Services-Persons with HIV/AIDS	HOPWA Strategy	
Rehabilitation Commission	Services - Persons with Disabilities	Non-Homeless Special Needs	
Rotary Club of Greater San Marcos	Services - Community	other - community services	
Roxanne's House	Services – Children	other - child abuse	
San Marcos Area Chamber of Commerce	Services - Employment, Business Leaders, Civic Leaders	Economic Development	
SAN MARCOS CISD	Services - Education	other - education	
San Marcos Greenbelt Alliance	Civic Leaders	other - resiliency	
San Marcos Housing Authority	Public Housing Authority	Public Housing Needs	
San Marcos River Foundation	Civic Leaders	other - resiliency	
San Marcos Treatment Center (emailed)	Services – Children	other - substance abuse	
San Marcos Youth Commission	Services-Children	Homelessness Needs - Unaccompanied youth	
Senior Care-Central Texas	Services-Elderly	Non-Homeless Special Needs	
SM Police Department	Other government - Local	other - policing	
Southside Community Center	Services – Homeless, Services - Community	Lead-based Paint Strategy, other-community services	

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St Vincent de Paul Society - St John the Evangelist Catholic Church	Services-Community	Anti-poverty Strategy	
Sustainable Placemakers	Planning Organization	housing needs assessment	
Texas Aviation Partners	Business Leaders	Economic Development	
Texas Balance of State Continuum of Care	Services – Homeless; Continuum of Care	Homelessness Strategy	
Texas Center Point Veteran Services	Services - Veterans	Homelessness Needs - Veterans	
Texas Rio Grande Legal Aid	Other (Legal Services)	other - legal services	
Texas State SBDC Office/STAR Park	Services - Employment	Economic Development	
Texas State Univ. – VETERANS AFFAIRS	Services - Veterans	Homelessness Needs - Veterans	
Texas State University	Services-Education	other - education	
Texas Veterans Commission	Services - Veterans	Homelessness Needs - Veterans	
Texas Workforce Solutions-Vocational Rehabilitation Services	Services - Employment	Economic Development	
United Methodist Women	Services-Victims of Domestic Violence	other - victims of domestic violence	
United Way of Hays County	Services - Community	other - Non-housing Community Development Strategy	
Veterans Adventure	Services - Veterans	Homelessness Needs - Veterans	
Vivent Health	Services - HIV/AIDS	HOPWA Strategy	
Volunteer Legal Services	Other (Legal Services)	other - legal services	
Volunteers of America of Texas	Services - Children, Elderly, Homeless, Health	other - community services	

Identify any Agency Types not consulted and provide rationale for not consulting - Not Applicable

Other local/regional/state/federal planning efforts considered when preparing the Plan – See Table Below

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Table 3 – Other local/regional/state/federal planning efforts considered when preparing the Consolidated Plan		
Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
2020-2029 Capital Improvements Program	Engineering and Capital Improvements – City of San Marcos	Coordination with CDBG-DR and CDBG-MIT projects Funded vs Needed Park Improvements
2020 CDBG-MIT Action Plan	Planning and Development Services - City of San Marcos	Infrastructure projects
2019 Update of the Affordable / Workforce Housing Policy	Planning and Development Services - City of San Marcos	Affordable housing Homebuyer assistance Removal of regulatory barriers Housing Renovation The need for increasing supply of sites available for new affordable housing
2019 Draft Workforce Housing Strategic Housing Action Plan	Planning and Development Services - City of San Marcos	Affordable Housing Needs: Expand opportunities for housing Preserve and enhance existing housing stock Leverage community and regional partners Quantify and meet the housing need of current and future residents
2019 Parks, Recreation and Open Space Master Plan	Parks and Recreation – City of San Marcos	Community Park Development Acquisition of Park Land / Green Spaces Trails
2018 Update to the 2015-2020 CAPCOG Comprehensive Economic Development Strategy	Capitol Area Council of Governments	Regional data, including home values, wages, job creation Workforce development, entrepreneurship, and place building strategies and performance measures
2019 Housing Needs Assessment	Planning and Development Services - City of San Marcos	Identifies core housing needs
2018 Stormwater Master Plan	Engineering and Capital Improvements – City of San Marcos	Coordinates with CDBG-DR and CDBG-MIT projects
2018 Transportation Master Plan	Engineering and Capital Improvements – City of San Marcos	Identifies needs for additional transportation services
2017 Analysis of Impediments to Fair Housing	Planning and Development Services - City of San Marcos	Provides recommendations for actions related to affordable and fair housing issues

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2017 CDBG-DR Action Plan	Planning and Development Services - City of San Marcos	Housing programs Infrastructure projects
2015 Vision 2020 5 Year Economic Development Plan	Greater San Marcos Partnership	Supports Job Growth in Target Sectors Optimizing Local Talent Base
2013 Vision San Marcos: A River Runs Through Us (Comprehensive Plan)	Planning and Development Services – City of San Marcos	Identifies Community Needs: Diversified housing options Stable neighborhoods that are protected from blight Public facilities and infrastructure that support economic development Social services funding – including programs that help homeless and mental health
2013 Youth Master Plan	Parks and Recreation – City of San Marcos	Identifies Youth Needs: Increase economic opportunities and workforce training Support child development Provide access to developmental activities
2012 Arts Master Plan	Parks and Recreation – City of San Marcos	Identifies Community Needs: Community cultural and performing arts center Neighborhood recreation centers
2008 Downtown Master Plan	Planning and Development Services – City of San Marcos	Assists with prioritizing community needs

Table 3 – Other local / regional / federal planning efforts

Narrative (optional)

Texas State University is located in San Marcos, and the students are actively involved in community projects. The University works directly with the San Marcos Housing Authority to implement resident training programs and youth enrichment. In addition, students conduct the annual “Bobcat Build” program that provides a day of service for more than 4,500 volunteers at more than 300 jobsites, with the goal of strengthening the bond between the University and the community. The painting and general clean-up provided by the students complements the City’s CDBG entitlement housing programs and code enforcement efforts.

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Most of San Marcos is located in Hays County, which provides a variety of services, some (such as infrastructure projects) in coordination with the City, and some particular to the County, such as the Veterans Services Office. The Veterans Services Office coordinates services for homeless veterans with the local non-profit service providers. In addition, the County coordinated the creation of the Hays County Hazard Mitigation Plan, from which the City of San Marcos Annex formed the basis for the CDBG-MIT action plan.

Workforce Solutions Rural Capital Area is the state-designated workforce development board, and works closely with both the City's Economic Development Manager and the Greater San Marcos Partnership, which is contracted to do economic development for the City. Workforce Solutions also works with non-profits such as Community Action Partners to create or fund training classes offered locally.

San Marcos is located within the regional planning area of the Capital Area Council of Governments (CAPCOG), which among other things offers training for local government emergency management staff, creates the areas Comprehensive Economic Development Study (CEDs), and provides some data collection for the region. The Area Agency on Aging is housed at CAPCOG as well, providing services that complement the goals of the Consolidated Plan.

AP-12 Participation – 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation

Summarize citizen participation process and how it impacted goal-setting

Citizen participation has been an essential element of this Action Plan. The 2021-2022 Action Plan was developed in accordance with the City’s Residents Participation Plan. All dates in the following summary are in 2021: A notice of public hearing was published May 2, regarding the public hearing held May 18. A notice was published May 9, regarding the stakeholders workshop held May 27 at 6pm and the applicant workshop held May 27 at 10am. Press releases accompanied each notice. A notice of funding availability was published on May 23 stating that the application process would be open May 23-June 18, repeating the dates and times for the workshops, and noting that City Council would hold a preliminary discussion of the applications on July 6 and make a final decision on August 3 after a public comment period. Staff emailed this notice and the application forms to a broad list of potential applicants and interested parties. Staff presented potential uses of CDBG funds for historic preservation to the Historic Preservation Commission on June 3. A notice was published on June 6 announcing that the public comment period on the proposed Action Plan would be from June 26 – July 25. A revised notice was published on July 18 stating that the comment period would be extended to July 29. Assistance for disabled persons and those with limited English proficiency were publicized with each notice and meeting. Key documents and notices were translated into Spanish for publication at the same time as the English versions, and a Spanish translator was available at the workshops.

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Table 4 – Citizen Participation Outreach				
Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received
1	Public Meetings – Action Plan 05/18/21 (notice 05/02/21 and 05/09/21) 06/03/21 (posted 05/28/21) 07/06/21 (posted 07/02/21) 08/03/21 (posted 07/30/21)	All San Marcos residents, agencies, and businesses	05/18 – 3 speakers plus all council attendees 06/03 – HPC Commissioners 07/06 and 08/03 City Council Discussion only	<ul style="list-style-type: none"> • Housing rehabilitation is needed • Historic preservation should be considered • Public services funding is important
2	Applicant Workshop 05/27/21 (notice 05/09/21 and 05/23/21)	Agencies interested in applying for program or project funding	7 attendees	No comments received
3	Stakeholder Workshop 05/27/21 (notice 05/09/21 and 05/23/21)	All San Marcos residents and agencies	0 attendees	No comments received
4	Public Comment Period 6/26/21-7/29/21 (notice 06/06/21 and 07/18/21)	All San Marcos residents, agencies, and businesses	0 comments	No comments received

Table 2 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

City of San Marcos, Texas – 2021-2022 Action Plan

The City of San Marcos is allocated about \$750,000 in CDBG Entitlement funds annually. Generally, the City accepts applications for funding from local non-profits and City departments that are evaluated by staff based on scoring criteria. Other programs are also proposed by CDBG staff members. City Council chooses the final slate of funding recipients after hearing the staff recommendation. CDBG funds are generally used by the organizations and departments for specific projects or programs within the much larger scope of services they offer. Each entity has an array of additional resources they use in partnership with the CDBG funds, including fee-based activities, philanthropic and personal contributions, and other local, state, and federal grants.

The City's CDBG Entitlement housing and public services programs are supplemented by several other resources within the City's control.

The City has been awarded HOME funding through the state to reconstruct seven houses for which the repair costs are prohibitive.

Public services are enhanced by an additional \$500,000 awarded from the general fund to local agencies through an annual application process that beginning in 2021, will be administered by the same staff who handle CDBG funding.

In 2020 the City received \$993,086 in CDBG-Coronavirus Response (CDBG-CV) funding. City Council has awarded this funding as follows: \$55,600 to Court Appointed Special Advocates; \$105,530 for enhanced coronavirus testing; \$200,000 for a small business recovery program run by the Chamber of Commerce; \$567,825 for a rent, mortgage, and utilities run by Community Action, Inc, in partnership with BR3T; and \$64,131 for administration. Because federal funding has been sufficient for testing and CDBG funding cannot duplicate other funding, it is likely the testing funding will be reallocated to a new program late in 2021.

The City received reimbursements for 2020 expenses from Coronavirus Relief Funds through the Texas Department of Emergency Management in such a way that \$2.6 million was available within the General Fund. While a small part of this funding was allocated to ongoing City pandemic expenses, City Council chose to allocate most of it to public services for the community. \$450,000 will be used for a community needs assessment and building capacity of the local non-profit network of agencies. \$640,000 was made available for grants to agencies. \$1 million will pay for residential utility bills that are more than sixty days behind due to pandemic-related difficulties.

In addition, the City has been allocated \$18.1 million through the American Rescue Plan, the uses for which City Council will be determining during their meetings in July and August, 2021.

In 2016, City Council approved a Community Enhancement Fee to be added to the City's utility bills, and the fee is now \$1.50 per month for residential customers and \$5.50 per month for commercial customers. Its primary purposes are community clean up and beautification, including:

- Matching fund program for Dumpster enclosures
- Additional mowing and trash along streets and highways and in City parks
- Median landscaping, street sweeping, and supplies for the neighborhood beautification trailer
- 2 full-time Code Compliance Officers

City of San Marcos, Texas – 2021-2022 Action Plan

In addition to these ongoing programs, in Fiscal Year 2019, City Council allocated \$200,000 from Community Enhancement Fee revenues to the demolition of unsafe structures identified by Code Compliance for which other funding is not available. This complements the Program Year 2019 CDBG-funded home demolition program that will be implemented by CDBG staff in close coordination with Code Compliance.

The San Marcos Housing Authority handles \$4.5 million in federal grant funds each year in administering its programs, along with \$1.1 million in rental income. Funding includes \$757,000 in the operating fund, \$1.8 million in capital funds, and almost \$1.5 million in Section 8 Tenant Based Rental Assistance. Resident Opportunity and Self Sufficiency grants of about \$191,000 make up the remainder of the grant funds, and this includes funding for three service coordinators.

The City has also received a CDBG-Disaster Recovery (CDBG-DR) allocation of \$33,794,000 due to flooding experienced in 2015, and is in process of spending it on housing rehabilitation and reconstruction programs, along with stormwater infrastructure improvements to reduce the impacts of future flooding. HUD allocated an additional \$24,012,000 through the CDBG-Mitigation (CDBG-MIT) program to lessen the risk of harm to people and property caused by flooding, and categories have been assigned for expenditure on infrastructure and acquisition of land to prevent flooding, and projects that provide warnings of potential flooding situations.

Anticipated Resources

See table below.

City of San Marcos, Texas – 2021-2022 Action Plan

Table 3 – Anticipated Resources								
Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available: Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG Entitlement	Federal	Administration, Affordable Housing, Public Services, Public Facilities	\$766,482	\$0	\$56,933	\$823,415	\$3,000,000	CDBG entitlement funds will be used to address community housing and non-housing priority needs. Prior year funds are a sweep of small amounts left over in program years 2014-2018
CDBG-DR	Federal	Administration, Planning, Housing, Infrastructure, Acquisition	One-time				\$33,794,000	CDBG-DR funds must be used for disaster recovery related to the 2015 floods by 2022.
CDBG-MIT	Federal	Administration, Planning, Addressing Repetitive Loss, Preservation of Land, Warning Systems, Signs and Barricades	One-time				\$24,012,000	CDBG-MIT funds must be used for Those activities that increase resilience to disasters and reduce or eliminate the long-term risk of loss of life, injury, damage to and loss of property, and suffering and hardship, by lessening the impact of future disasters by 2032.
HOME	Federal, through state allocation	Rehabilitation of up to 7 houses	Flexible amount				Flexible Amount	The purpose of the HOME program is to expand the supply of decent, safe, affordable housing and strengthen public-private housing partnerships between units of general local governments, public housing authorities, nonprofits, and for profit entities.
CDBG-CV	Federal	Programs for individuals and small businesses	One-time				\$993,806	CDBG-CV funds must be used to prevent, prepare for, and respond to Coronavirus

City of San Marcos, Texas – 2021-2022 Action Plan

General Funds resulting from Coronavirus Relief Fund	Local	City pandemic expenses, public services	One-time				\$2.6 million	General funds awarded by City Council
American Rescue Plan	Federal	Pandemic recovery as specified by federal guidance	One-time				\$18.1 million	To be used for pandemic recovery and prevention, and infrastructure
Public Housing Authority	Federal	245 Section 8 Vouchers	\$1,489,101			\$1,489,101	\$5,956,404	228 general purpose housing assistance vouchers and 17 for kids exiting foster care at age 18, in partnership with Texas State University
Public Housing Authority	Federal	289 Public Housing Units	\$4,106,726			\$4,106,726	\$16,426,904	289 public housing units, services provided to residents, and funding for capital improvements
Public Services	City	Human Services Social Services Funding	\$500,000			\$500,000	\$2,000,000	General fund money granted to local social service agencies through a competitive process
Community Enhancement Fee	City	A monthly fee to fund expanded community cleanup and beautification efforts in the city that is applied to City utility customers.	\$620,000			\$620,000	\$2,480,000	Current rate: Residential: \$1.50 Commercial: \$5.50 The money raised by the fee will be used to fund recurring community enhancement and beautification activities, including the elimination of unsafe structures.
Impact and Utility Fees	City	Stormwater, electric, water, wastewater, infrastructure, parks	Varies				Varies	San Marcos is growing very quickly and these fees help provide needed infrastructure and services to the community
Payment in Lieu of Taxes – LIHTC	Private							Low Income Housing Tax Credit Properties on tax exempt land pay a PILOT to be used for additional affordable housing

City of San Marcos, Texas – 2021-2022 Action Plan

Private and Philanthropic Donations to Agencies	Private	Programs, rehabilitation, and construction projects						Funds received from foundations, fund-raising organizations, and individuals
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Table 5 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

No match is required for CDBG funding. The City’s CDBG funding can be considered the required match for HOME funding received through the State of Texas.

The City leverages the impact on the community of the federal funds it receives by supporting programs that provide services not covered by other agencies: maintaining and adding to the stock of affordable housing. The CDBG Entitlement, CDBG-DR, and CDBG-MIT federal funds received by the City (as well as the HOME funding received through the state) primarily work to lessen the cost burden of housing and to prevent displacement of low- to moderate-income people, including due to flooding. This complements the services and support available to San Marcos residents through local agencies and those in Austin and elsewhere. Together the City and service agencies form a more holistic approach to assisting people in need than either could provide on their own.

If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

For CDBG Entitlement and CDBG-DR housing programs, the City is actively working to locate lots that can be purchased at a price that makes affordable housing financially feasible. This has proved difficult since land prices are very high due to the high rate of growth in the metropolitan area. In addition, when a City-owned lot becomes available for development, it is immediately evaluated for use in the CDBG and CDBG-DR housing programs.

On April 6, 2021, City Council authorized the conveyance, at no cost, of five City-owned lots to qualified buyers under applicable Community Development Block Grant (CDBG) and Home Grant Programs for the purpose of constructing affordable single-family homes. Approving the use of these lots for housing programs is a contribution of City resources to the creation of workforce housing in the community. Through re-platting, these five lots are expected to yield six single family lots. First preference for their use will be to construct single-family owner-occupied homes to replace homes lost in the 2015 floods. Home construction would be funded by Community Development Block Grant - Disaster Recovery (CDBG-DR). If for an unforeseen reason these lots are not used for the CDBG-DR home replacement program, construction of single-family homes for low-to-moderate-income homeowners may be funded by a different source such as HOME through the Texas Department of Housing and Community Affairs. Next, City staff will order title commitments and proceed with necessary entitlements, including replats and zoning needed for each site.

City of San Marcos, Texas – 2021-2022 Action Plan

Within the next several years, using CDBG-MIT funding, the City will also consider acquisition of land in order to provide additional unpaved open space as a flood control measure. This idea is included as a category of funding in the CDBG-MIT Action Plan.

Discussion (optional)

Because of the depth of the need for affordable housing, the City is focusing its efforts on preserving the existing affordable housing stock and providing additional affordable housing.

CDBG funds provide a small amount of ongoing support for Court Appointed Special Advocates, which provides services for foster children. The City does not intend to use CDBG funding to address other housing and supportive service needs of persons who are not homeless but who may or may not require supportive housing (i.e., elderly, frail elderly, persons with disabilities (mental, physical, developmental), persons with alcohol or other drug addiction, persons with HIV/AIDS and their families, and public housing residents). The City supports public service agencies using approximately \$500,000 of the general fund for Human Services Advisory Board Grants. In addition, the City provides the following facilities at low or no cost for the programs housed within them:

- The Mitchell Center is provided to Boys and Girls Clubs of South-Central Texas as their location in San Marcos
- The City Recreation Hall hosts the Lion's Club, which operates a tube rental station there that annually raises more than \$300,000 for charity
- The Senior Center (on Arizona) is provided to Community Action Inc of Central Texas to provide meals, education, and social time for the elderly
- The Price Senior Center provides City-staff managed recreation programs for the elderly
- Hays-Caldwell Women's Center is owned by the non-profit but is located City-owned land that is leased to the Center for \$1.00
- The San Marcos Area Chamber of Commerce is located in a building provided by the City
- The Charles S. Cock House contains the Heritage Association of San Marcos Museum
- The Commemorative Air Force Hangar houses the Central Texas Wing Museum
- The Calaboose Building houses the African American History Museum

The City's CDBG housing rehabilitation and repair programs focus on two main goals: preserving existing affordable housing for owners with low to moderate incomes, and providing increased accessibility at home for people who are elderly or who have disabilities. The 2021-2022 CDBG Entitlement Action Plan contains three programs related to housing rehabilitation and repair, all of which include funding that could help elderly or disabled people live comfortably in their homes. Owner-Occupied Housing Rehabilitation (2 programs) is funded for \$224,963 in program year 2021, with the goal of rehabilitating at least seven homes through one program and eight through another. Priority Repair has an allocation of \$70,000 for program year 2021, with the goal of repairing at least five homes. Applications from elderly or disabled people receive additional points in the City's ranking system for applications.

City of San Marcos, Texas – 2021-2022 Action Plan

AP-20 Annual Goals and Objectives

Goals Summary Information

CDBG-Entitlement

Table 6 - Goals Summary						
Sort Order	Goal Name	Start Year	End Year	Category	Funding	Goal Outcome Indicator
1	Owner Occupied Housing Rehabilitation	2021	2022	Affordable Housing	\$224,963	15 homes rehabilitated
2	Priority Repair	2021	2022	Affordable Housing	\$70,000	5 homes repaired
3	Homebuyer Assistance	2021	2022	Affordable Housing	\$87,000	12 forgivable loans made
4	Home Ownership Counseling	2022	2023	Affordable Housing	\$23,656	25 households assisted
5	Services for Victims of Domestic Abuse	2021	2022	Public Services	\$105,000	78 advocates trained for 141 children; 13 families sheltered; 10 families provided rental assistance
6	Public Facility Improvements	2021	2022	Public Facilities	\$159,500	1 park improved; approximately 230 households served
7	Planning and Administration	2021	2022	Planning	\$11,000	Dunbar Revitalization Action Plan
7	Planning and Administration	2021	2022	Administration	\$142,296	N/A
	TOTAL				\$823,415	

City of San Marcos, Texas – 2021-2022 Action Plan

Goal Descriptions

1. Owner Occupied Housing Rehabilitation - Rehabilitation of owner-occupied single-family housing, targeted to homeowners with a household income less than 80% of Area Median Income (AMI). The program reduces damage to the home, code violations, and safety hazards, and improves accessibility, thus increasing safety of the residents and preserving property values in the neighborhood.
2. Priority Repair – Repair of safety and other high-priority repair issues in owner-occupied homes where household income is less than 80% of AMI. Priority is given to owners who are elderly or disabled.
3. Homebuyer Assistance - Down payment and closing cost assistance for new homebuyers whose household income is at or below 80% of the Area Median Income.
4. Home Ownership Counseling – Home ownership counseling helps ensure that new home owners in low to moderate income categories can successfully buy and maintain a home.
5. Services for Victims of Domestic Abuse – Providing services to children and families who are in foster care or shelters.
6. Public Facility Improvements – Funding used to improve public facilities or make them more accessible to residents.
7. Planning and Administration – Planning funding provides for the creation of published plans for the revitalization of a part of the city. Administration funding is for the oversight of the CDBG program to ensure compliance with all program goals and policies.

City of San Marcos, Texas – 2021-2022 Action Plan

Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.315(b)(2)

Table 7 – Income Level by Program

INCOME LEVEL	CDBG – REHAB	CDBG-DR – REHAB	CDBG-DR – RECONSTRUCTION
Extremely Low	5	0	3
Low	5	0	3
Moderate	5	0	5

City of San Marcos, Texas – 2021-2022 Action Plan

CDBG-DR

The goal of the City’s use of CDBG-DR funding is to provide for disaster recovery work in the most impacted and distressed areas of the City that will benefit both the individuals displaced in the 2015 flood event that was the basis for the flooding and the neighborhoods in which they live.

The CDBG-DR Needs Assessment evaluated the three core aspects of disaster recovery – housing, infrastructure, and the economy – and assisted in prioritizing funds by type and location based on concentration of damage and community needs, with a particular focus on low- and moderate-income areas, households with special needs, and displaced populations. Based on the need’s assessment, a portion of the funding was allocated to housing and the rest to infrastructure.

It is anticipated that approximately \$9,428,903 will be spent on administration, housing, and infrastructure in Program Year 2021-2022.

Table 8 – CDBG-DR Programs and Projects								
Sort Order	Goal Name	Start Year	End Year	Category	Funding	Estimated Expenditure by 09/30/21	Remaining	Goal Outcome Indicator
1	Disaster Recovery	2021	2021	Housing and Infrastructure	\$33,794,000	\$7,921,043	\$25,872,957	Recovery from the 2015 disaster and protection from future events

Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.315(b)(2)

Up to 11 low- to moderate-income families will be directly benefitted this year under through housing reconstruction. Many more will benefit from reimbursement of their rehabilitation expenses through a new program.

CDBG-MIT

Priority categories were set for the CDBG-MIT grant funding with the approval of the Action Plan by City Council on March 3, 2020. Several projects were approved for construction by City Council on April 20, 2021.

City of San Marcos, Texas – 2021-2022 Action Plan

Table 4 – CDBG-MIT Programs and Projects						
Sort Order	Goal Name	Start Year	End Year	Category	Funding	Goal Outcome Indicator
1	Repetitive Loss Infrastructure	2020	2032	Repetitive Loss Infrastructure	\$16,000,000	Projects will result in the reduction of the risk of loss of people and property due to flooding
2	Land Preservation	2020	2032	Land Preservation	\$2,849,600	
3	Hazard Warning Systems	2020	2032	Hazard Warning Systems	\$300,000	
4	Signs and Barricades	2020	2032	Signs and Barricades	\$60,000	
5	Planning (15%)	2020	2032	Planning (15%)	\$3,601,800	
6	Administration (5%)	2020	2032	Administration (5%)	\$1,200,600	N/A

Goal Descriptions

1. Repetitive Loss Infrastructure - The purpose of this program is to reduce the number of homes damaged by floodwaters, thereby decreasing direct flooding impacts for San Marcos households. There will likely be many co-benefits to addressing flooding in homes through infrastructure improvements, which may include improved mobility, aesthetic improvements, recreational benefits, property value increases, and life cycle cost savings.
2. Land Preservation - The purpose of this program is to acquire properties to reduce the damage by floodwaters, thereby decreasing direct flooding impacts for San Marcos households. There will likely be many co-benefits to land preservation, which may include reduced water quantity and improved water quality, mobility, aesthetic improvements, recreational benefits, property value increases, and life cycle cost savings.
3. Hazard Warning Systems – This program is a crucial component of a comprehensive, long-term recovery strategy to improve advanced warning of residents to reduce or eliminate the number of lives lost.
4. Signs and Barricades - This program is a crucial component of a comprehensive, long-term recovery strategy to improve advanced warning of residents to reduce or eliminate the number of lives lost.
5. Planning - The City’s planning costs will not exceed 15% of the total CDBG-MIT allocation. These costs are necessary for the planning activities to identify and further mitigation efforts for the city. These costs may include, but not be limited to the evacuation and comprehensive planning efforts.
6. Administration - Oversight and administration of the CDBG-MIT program to ensure compliance with all program goals and policies.

City of San Marcos, Texas – 2021-2022 Action Plan

Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.315(b)(2)

CDBG-MIT projects will provide area benefit to low/mod income people across the city. Although impacts from flooding and extreme weather events vary from one area of the community to the next, the relative disaster-related losses experienced in LMI communities is disproportionately high. The City of San Marcos is committed to leading an effort that is equitable and serving all residents, particularly the most vulnerable in LMI areas, which will be prioritized for CDBG-MIT activities. The requirement for CDBG-MIT funds is to expend at least 50% of CDBG-MIT on activities benefiting LMI persons, and the City expects to exceed this requirement.

The City of San Marcos has prioritized infrastructure projects funded with CDBG-MIT that address flooding in LMI neighborhoods. Decreasing flood risk in neighborhoods, especially LMI neighborhoods, will positively affect residents of the city, of all protected classes, and increase the ability of individuals and households to more quickly recover from future flood events. Decreasing flood risk will also reduce disruptions at a larger-scale, allowing residents to return to normalcy more quickly while reducing the negative social and economic consequences of flooding. Minimizing flooding in neighborhoods through mitigation infrastructure projects will also protect housing and make neighborhoods safer and more desirable places to live.

CDBG-CV (Coronavirus Response)

The City has received allocations in two rounds of CDBG-CV funding by HUD, and it is uncertain whether or when additional funding will be allocated. The CDBG-CV funding was added to the 2015-2019 Consolidated Plan and the Program Year 2019 Action Plan so that funding would be available immediately upon release by HUD. Per HUD requirements, all CDBG-CV funding will therefore be tracked and reported in Program Year 2019, including any future allocations.

CDBG-CV funding and goals are included here to provide a complete picture of CDBG resources currently in use by the City.

Specific programs and projects will be selected for each CDBG-CV allocation by the City Council after receiving a staff recommendation based either on analysis by staff of existing needs or after an open application process. Following is a list of the goals, amounts, and outcome indicators for funding allocated so far. Additional funding is not currently expected. Administration is listed at the maximum possible 20% of funding; however, staff time is tracked by the hour and any funds not expended on administration will be moved to programs.

City of San Marcos, Texas – 2021-2022 Action Plan

Table 5 – Goals Summary						
Sort Order	Goal Name	Start Year	End Year	Category	Funding	Goal Outcome Indicator
1	COVID-19 Small Business Recovery	2020	2021	Economic Development	\$200,000	Up to 40 businesses assisted with COVID-19 related expenses
2	Advocacy Services for Abused and Neglected Children	2020	2021	Public Services	\$55,600	30 additional children served
3	Increased or Improved COVID-19 Testing	2020	2021	Public Services	\$105,530	Other: increased test availability or faster results
4	Administration	2020	2021	Administration	\$64,131	
5	Rent, Mortgage, and Utilities Assistance	2020	2021	Public Services	\$567,825	Assist approximately 126 households

Goal Descriptions

1. COVID-19 Small Business Recovery - Technical assistance and funding for small businesses and microenterprises for expenses directly related to the COVID-19 pandemic.
2. Advocacy Services for Abused and Neglected Children - Partial funding for additional Case Supervisor, Team Lead, Technology; Increased need due to family stress due to economic impact and stay-at-home orders
3. Increased or Improved COVID-19 Testing – Objective is to increase or improve testing to help meet demand by filling one or more funding needs: Additional test kits, Cost of lab testing, Site staffing, or Testing site costs – lease, structure, utilities, internet, insurance
4. Administration - Estimated Administration Cost at approximately 20% of Round One funding - The oversight and administration of the CDBG program to ensure compliance with all program goals and policies.
5. Rent, Mortgage, and Utilities Assistance - The purpose of the program is to lessen the financial impact of the COVID-19 pandemic. Eligible expenses include rent, mortgage, and utilities.

Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.315(b)(2)

The rental and mortgage assistance program will provide up to three months payments for families, resulting in support of housing for approximately 126 families.

City of San Marcos, Texas – 2021-2022 Action Plan

AP-35 Projects – 91.220(d)

Introduction

The following applications were received:

Applicant	Project Title	Project Description	Amount Requested
HOUSING REHABILITATION			
Southside Community Center	San Marcos River Work Camp	Rehabilitation of approximately seven owner-occupied homes	\$100,000
Austin Habitat for Humanity	Housing Counseling	Homebuyer education workshops and counseling	\$23,656
City of San Marcos	CDBG Homebuyer Assistance Program	Down payment and closing cost assistance to 12 homes at \$7,000 each, plus \$3,000 for marketing	\$87,000
City of San Marcos	Priority Home Repair	Critical repairs for single-family owner-occupied homes; preference for elderly or disabled; including marketing as needed	\$70,000
City of San Marcos	Owner-Occupied Housing Rehabilitation	Housing rehabilitation program to be administered by City of San Marcos or a sub-recipient, including marketing as needed	\$114,865
		HOUSING REHABILITATION SUBTOTAL	\$395,521
PUBLIC SERVICES			
Court Appointed Special Advocates	Advocacy for San Marcos Children Who Have Experienced Abuse and Neglect	Training Advocates for Foster Children	\$60,000
Hays-Caldwell Women’s Center	Family Violence Shelter Program	Family Violence Shelter and Counseling	\$45,000
Together for a Cause	Transitional Housing Program	Case Manager to support new transitional housing program funding hotel stays	\$85,000
		PUBLIC SERVICES SUBTOTAL	\$190,000

City of San Marcos, Texas – 2021-2022 Action Plan

PLANNING AND ADMINISTRATION			
Power to Prosper	#ReclaimDunbar Community Revitalization Planning Project	Creating a Plan for Dunbar Neighborhood Revitalization; inspecting for rehabilitation needs in neighborhood and Jackson Chapel United Methodist Church	\$11,000
Administration		Maximum of 20% for administration and planning	\$153,296
		PLANNING AND ADMINISTRATION SUBTOTAL	\$164,296
PUBLIC FACILITIES			
City of San Marcos	Captain Paul Pena Park Rehabilitation and Improvements	Playground equipment, shade structure, walking paths, skate spot	\$159,500
		PUBLIC FACILITIES SUBTOTAL	\$159,500

TOTAL REQUESTED	\$909,317
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TOTAL TO ALLOCATE FOR PLANNING/ADMIN	\$153,296
TOTAL REQUESTED	\$164,296
DIFFERENCE	(\$11,000)

TOTAL TO ALLOCATE FOR PUBLIC SERVICES	\$114,972
TOTAL REQUESTED	\$190,000
DIFFERENCE	(\$75,028)

Staff’s recommendation to City Council for allocation of funding to projects for the 2021-2022 program year was as follows, and City Council approved the recommendation on August 3, 2021:

City of San Marcos, Texas – 2021-2022 Action Plan

Applicant	Project Title	Project Description	Amount Requested
HOUSING REHABILITATION			
Southside Community Center	San Marcos River Work Camp	Rehabilitation of approximately seven owner-occupied homes	\$100,000
Austin Habitat for Humanity	Housing Counseling	Homebuyer education workshops and counseling	\$23,656
City of San Marcos	CDBG Homebuyer Assistance Program	Down payment and closing cost assistance to 12 homes at \$7,000 each, plus \$3,000 for marketing	\$87,000
City of San Marcos	Priority Home Repair	Critical repairs for single-family owner-occupied homes; preference for elderly or disabled; including marketing as needed	\$70,000
City of San Marcos	Owner-Occupied Housing Rehabilitation	Housing rehabilitation program to be administered by City of San Marcos or a sub-recipient, including marketing as needed	\$124,963
		HOUSING REHABILITATION SUBTOTAL	\$405,619
PUBLIC SERVICES			
Court Appointed Special Advocates	Advocacy for San Marcos Children Who Have Experienced Abuse and Neglect	Training Advocates for Foster Children	\$60,000
Hays-Caldwell Women’s Center	Family Violence Shelter Program	Family Violence Shelter and Counseling	\$45,000
Together for a Cause	Transitional Housing Program	Case Manager to support new transitional housing program funding hotel stays	\$0
		PUBLIC SERVICES SUBTOTAL	\$105,000
PLANNING AND ADMINISTRATION			

City of San Marcos, Texas – 2021-2022 Action Plan

Power to Prosper	#ReclaimDunbar Community Revitalization Planning Project	Creating a Plan for Dunbar Neighborhood Revitalization; inspecting for rehabilitation needs in neighborhood and Jackson Chapel United Methodist Church	\$11,000
Administration		Maximum of 20% for administration and planning	\$142,296
		PLANNING AND ADMINISTRATION SUBTOTAL	\$153,296
PUBLIC FACILITIES			
City of San Marcos	Captain Paul Pena Park Rehabilitation and Improvements	Playground equipment, shade structure, walking paths, skate spot	\$159,500
		PUBLIC FACILITIES SUBTOTAL	\$159,500

TOTAL ALLOCATED	\$823,415
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TOTAL TO ALLOCATE FOR PLANNING/ADMIN	\$153,296
TOTAL REQUESTED	\$153,296
DIFFERENCE	\$0

TOTAL TO ALLOCATE FOR PUBLIC SERVICES	\$114,972
TOTAL REQUESTED	\$105,000
DIFFERENCE (added to Projects)	\$10,098

Table 11,12,13 - Project Information

NOTES ON CDBG PROGRAM RECOMMENDATIONS:

Funding for Planning and Administration is limited by HUD regulations to 20% of the current year’s allocation, or \$153,296 for the 2021-2022 program year. Because the Power to Prosper application is for a planning project, funding for administration will be limited to \$142,296 using CDBG funds, and additional supplementation by the City’s general fund of \$11,000 will be needed.

City of San Marcos, Texas – 2021-2022 Action Plan

The application from Together for a Cause was deemed not ripe for funding for the following reasons: funding for the transitional housing program has not been located; the appropriate separation of financial duties does not exist for this non-profit to begin a major new program; and program description lacked specifics such as cost per nightly stay and information on the proposed classes and case management.

PROJECTS IN OTHER CDBG PROGRAMS: Information posted online at www.sanmarcostx.gov

CDBG-DR Refer to the CDBG-DR Action Plan and the 2020-2024 Consolidated Plan

<https://sanmarcostx.gov/3160/CDBG-Disaster-Recovery>

<https://sanmarcostx.gov/1130/5-Year-Consolidated-Plan>

CDBG-MIT Refer to the CDBG-MIT Action Plan and the 2020-2024 Consolidated Plan

<https://sanmarcostx.gov/3016/CDBG-Mitigation>

<https://sanmarcostx.gov/1130/5-Year-Consolidated-Plan>

CDBG-CV Refer to the 2019 CDBG Entitlement Action Plan and the 2015-2019 Consolidated Plan

<https://sanmarcostx.gov/3065/CDBG-Action-Plans>

<https://sanmarcostx.gov/1130/5-Year-Consolidated-Plan>

REASONING

All funding possibilities for CDBG Entitlement were evaluated based on four criteria:

Activity Need and Justification

Consolidated Plan Priority

Impact and Cost Effectiveness

Ability to Implement

Staff recommended the above slate of programs as those that best balance meeting the needs identified in the Consolidated Plan with funding projects that provide additional services to the community, and which will provide the most direct and cost-effective impact to our residents at this time.

“High Priority needs” are the needs that will be addressed by the goals outlined in the Strategic Plan section of this Consolidated Plan.

High priority needs that are a focus of the 2020-2024 Consolidated Plan for CDBG entitlement funding are affordable housing, public services, and public facilities, and economic development.

City of San Marcos, Texas – 2021-2022 Action Plan

The CDBG-DR Action Plan includes several housing programs intended to assist people of low-to-moderate incomes recover from the 2015 floods without duplication of benefits. The high priorities for CDBG-DR funding are housing rehabilitation, and design, acquisition, and construction of infrastructure projects that will reduce the risk of future flooding in the city. Because more than 1,500 homes in several low-to-moderate income neighborhoods were seriously impacted by the floods, some of the homes that would have ordinarily qualified for CDBG entitlement rehabilitation have now been rehabilitated or reconstructed using insurance proceeds or CDBG-DR funds, freeing up CDBG entitlement funds to be used in the rest of the city. However, the need for housing rehabilitation and affordable housing in general still exceeds the amount of funds available for assistance.

CDBG-MIT funds can be used solely for those activities that increase resilience to disasters and reduce or eliminate the long-term risk of loss of life, injury, damage to and loss of property, and suffering and hardship, by lessening the impact of future disasters. Therefore, CDBG-MIT funds will be used for significant infrastructure projects that would not be accomplished using CDBG entitlement funds because of the cost involved. CDBG-MIT funds will also be used for the purchase of items such as signs and barricades, which do not match the affordable housing and social services focus of the projects and programs generally selected in San Marcos as high priorities for CDBG entitlement funds.

CDBG-CV funds can be used solely in response to the impacts of the coronavirus (COVID-19) pandemic.

The high priority needs for each grant were determined in compliance with the City's Citizen Participation Plan.

OBSTACLES

Many factors, including historical development patterns, zoning, and market trends affect the availability of affordable housing, which is a top priority in San Marcos. The obstacle is that it is a complex issue. The solution is that the City is taking various approaches in multiple departments to work on the issue.

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AP-38 Project Summary

1	Project Name	San Marcos River Work Camp (Southside Community Center)
	Goals Supported	Owner-Occupied Housing Rehabilitation
	Needs Addressed	Affordable Housing
	Funding	CDBG: \$100,000
	Description	Southside Community Center provides housing rehabilitation services for owner-occupied single-family housing owned by people with low to moderate incomes. The scope of work is determined on a site-by-site basis, but typically includes repairing/replacing damaged roofs and siding; correcting plumbing and electrical code deficiencies; improving accessibility; painting to protect siding.
	Target Date	9/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	7 low- to moderate-income families
	Location Description	Throughout San Marcos
	Planned Activities	Rehabilitate 7 homes
2	Project Name	Priority Home Repair (City of San Marcos)
	Goals Supported	Priority Repair
	Needs Addressed	Affordable Housing
	Funding	CDBG: \$70,000

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	Description	The City will provide emergency home repair assistance for owner-occupied single-family housing owned by people with low to moderate incomes. A small amount of funding will be used to market the program to eligible homeowners in San Marcos.
	Target Date	9/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	5 low- to moderate-income families who cannot otherwise afford home repair will have home repair provided to them
	Location Description	Throughout San Marcos
	Planned Activities	Repair 5 homes
3	Project Name	Homebuyer Assistance (City of San Marcos)
	Goals Supported	Homebuyer Assistance
	Needs Addressed	Affordable Housing
	Funding	CDBG: \$87,000
	Description	The City provides down payment and closing cost assistance for new homebuyers whose household income is at or below 80% of the Area Median Income.
	Target Date	9/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	12 low- to moderate-income families
	Location Description	Throughout San Marcos

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	Planned Activities	Provide down payment and closing cost assistance to eligible applicants on a first come first served basis. Applicants must have a combined income of less than 80% of the area median income. \$3,000 has been budgeted to co-market this program with other CDBG and City of San Marcos affordable housing programs.
4	Project Name	Owner-Occupied Housing Rehabilitation (City of San Marcos)
	Goals Supported	Owner-Occupied Housing Rehabilitation
	Needs Addressed	Affordable Housing
	Funding	CDBG: \$124,963
	Description	City of San Marcos or a subrecipient will provide housing rehabilitation services for owner-occupied single-family housing owned by people with low to moderate incomes. The scope of work is determined on a site-by-site basis, but typically includes repairing/replacing damaged roofs and siding; correcting plumbing and electrical code deficiencies; improving accessibility; painting to protect siding.
	Target Date	9/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	8 low- to moderate-income families
	Location Description	Throughout San Marcos
	Planned Activities	Rehabilitate 8 homes
5	Project Name	Home Ownership Counseling (Habitat for Humanity)
	Goals Supported	Home Ownership Counseling
	Needs Addressed	Affordable Housing
	Funding	CDBG: \$23,656

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	Description	Habitat for Humanity provides home ownership preparation workshops and one-on-one housing counseling to help low- to moderate-income families understand the financial and maintenance responsibilities involved in home ownership.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	25 low to moderate income households assisted through workshops and counseling.
	Location Description	Throughout San Marcos
	Planned Activities	Workshops and one-on-one home ownership preparation counseling
6	Project Name	Advocacy for San Marcos Children Who Have Experienced Abuse and Neglect (Court Appointed Special Advocates)
	Goals Supported	Services for Victims of Domestic Abuse
	Needs Addressed	Public Services
	Funding	CDBG: \$60,000
	Description	The caseworkers advocate for mental health, medical, education, housing, and permanency in safe, stable homes for the children. The program model is scalable depending on need. This service is leveraged with other funding to keep CDBG cost low. Children in foster care are automatically considered to be low-income since they are wards of the state.
	Target Date	9/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	78 advocates trained for 140 abused and neglected children
	Location Description	Throughout San Marcos

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	Planned Activities	Each volunteer will provide 100+ hours of donated casework per child/per year, including monthly (or more) visits with the children, written case recommendations and court testimony; phone calls and meetings with CPS caseworkers, schools, medical and mental health professionals. Case Supervisors prepare monthly case data (reports), including new case assignments, number of children served, number of volunteers assigned to cases, and case status.
7	Project Name	Family Violence Shelter Program (Hays-Caldwell Women’s Center)
	Goals Supported	Services for Victims of Domestic Abuse
	Needs Addressed	Public Services
	Funding	CDBG: \$45,000
	Description	Provide emergency shelter at the McCoy Family Shelter and services for victims of family violence through support for a portion of staff salaries (\$25,000 total) Provide rental assistance for clients moving into their own apartment or house (\$20,000 total)
	Target Date	9/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	Emergency Shelter and Services: approximately 13 low to moderate income families from San Marcos (up to 85 people) Rental Assistance: up to 10 San Marcos low to moderate income families (approximately 40 people)
	Location Description	Hays-Caldwell Women’s Center, McCoy Family Shelter, San Marcos, Texas (address protected)
	Planned Activities	\$25,000 will be used to pay a portion of the salary for 8 staff members providing direct services to victims of family violence residing in our family violence shelter. \$20,000 will be used to pay first and half of second month's rent for approximately 10 families moving into their own home or apartment in San Marcos after leaving HCWC's family violence shelter.
8	Project Name	Captain Paul Pena Park Rehabilitation and Improvements

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	Goals Supported	Public Facilities Improvements
	Needs Addressed	Neighborhood park facilities
	Funding	CDBG: \$159,500
	Description	Playground equipment, shade structure, walking paths, skate spot
	Target Date	9/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	Approximately 230 low and moderate income families will be served
	Location Description	1209 Crystal River Parkway, Hills of Hays Neighborhood (a low to moderate income neighborhood)
	Planned Activities	This current playground equipment has reached the end of its life cycle. The upgrade of playground features, shade structure, new components including the extension of the ADA walking path and skate spot will serve to enhance the viability of the park.
9	Project Name	Reclaim Dunbar Community Revitalization Planning Project (Power to Prosper)
	Goals Supported	Planning and Administration
	Needs Addressed	Planning for Neighborhood Revitalization
	Funding	CDBG: \$11,000
	Description	Creating a Plan for Dunbar Neighborhood Revitalization; inspecting for rehabilitation needs in neighborhood and Jackson Chapel United Methodist Church
	Target Date	9/30/2022

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	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	Dunbar Neighborhood
	Planned Activities	The purpose of the #ReclaimDunbar Community Revitalization Planning Project is to scope the needs and costs associated with revitalizing key historic and cultural assets within the Dunbar neighborhood including public facilities such as the historic Jackson Chapel United Methodist Church. The funds will be utilized to form a #ReclaimDunbar Community Revitalization Committee and to hire an inspector to assess any code violations of blighted areas in need of renewal within the Dunbar neighborhood. Coalition members will also receive compensation for their participation and creation of a Revitalization Action Plan for the neighborhood.
10	Project Name	Program Administration (City of San Marcos)
	Goals Supported	Planning and Administration
	Needs Addressed	Program Administration
	Funding	CDBG: \$142,296
	Description	City staff provide technical assistance to funded programs, ensure the appropriate use and documentation of funds, and monitor and report progress to HUD.
	Target Date	9/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	Throughout San Marcos
	Planned Activities	Administration and monitoring of CDBG Entitlement grant funds

Table 14 - Project Summary

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

All but one census tract in San Marcos has a majority low- to moderate-income population; therefore, CDBG Entitlement programs in San Marcos are not targeted to one specific part of town.

Geographic Distribution

Target Area	Percentage of Funds
City Limits	100%

Table 15 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

The City prioritizes serving low to moderate income families, especially elderly and disabled people.

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

The City is committed to providing affordable housing of choice to low-to moderate-income families by:

- educating the public on fair housing issues and rights
- affirmatively furthering fair housing
- maintaining the value of existing housing
- providing support for homeownership through counseling and down payment and closing cost assistance

The City’s owner-occupied housing rehabilitation programs will meet all requirements at 24 CFR 92.254, and if rental houses are rehabilitated (a possibility with CDBG-DR funding), the rental housing rehabilitation program will meet all requirements at 24 CFR 92.252.

Estimates do not include emergency shelter, transitional shelter or social service activities.

CDBG-DR Specific: Specified one-year goals for the number of homeless, non-homeless, and special needs households include those to be provided affordable housing units using funds made available to the grantee through CDBG-DR funding. These homes are not required if grantee does not undertake housing with DR funds.

One Year Goals for the Number of Households by Category			
	CDBG	CDBG-DR	TOTAL
Homeless	0	0	0
Non-Homeless	14	32	46
Special-Needs	6	19	25
Total	20	51	71

Table 16 - One Year Goals for Affordable Housing by Category

CDBG-DR Specific: Specified one-year goals for the number of homeless, non-homeless, and special needs households include those to be provided affordable housing units using funds made available to the grantee through CDBG-DR funding. These homes are not required if grantee does not undertake housing with DR funds.

One Year Goals for the Number of Households by Support Type
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	CDBG	CDBG-DR	TOTAL
Rental Assistance	0	0	0
The Production of New Units	0	11	11
Rehab of Existing Units	20	40	60
Acquisition of Existing Units	0	0	0
Total	20	51	71

Table 17 - One Year Goals for Affordable Housing by Support Type

Discussion

The City has focused \$405,547, or 49% of its 2020 CDBG Entitlement funds on the housing programs described in Section AP-38 Project Summary above. CDBG-DR funding includes \$5,619,524 for housing rehabilitation and reconstruction, or 17% of total funding (including single family housing programs and the reimbursement to the Housing Authority).

AP-60 Public Housing – 91.220(h)

Introduction

The San Marcos Housing Authority (Housing Authority) administers the Housing Choice (Section 8) Voucher Program and Public Housing. The City works closely with the Housing Authority regarding public housing issues. There is a definite need for additional public housing and Section 8 vouchers in San Marcos as is evidenced by the long waiting lists both programs typically maintain, especially for 1- and 2-bedroom units. The City's Mayor appoints members to the Housing Authority's Board of Directors.

The City's Substantial Amendment No. 7 to the Disaster Recovery Action Plan included reimbursement for the Housing Authority. for eligible expenses related to the 2015 disaster events. This reimbursement was paid in Program Year 2020-2021.

Actions planned during the next year to address the needs of public housing

Funding for Housing Authority programs provided through the City's general fund been an important support for services to public housing residents. The loss of Youth Commission funding was partially offset by an increase in support from the social services fund, which is guided by recommendations from the Human Services Advisory Board. Youth activity expenses were very low during the pandemic, especially during the summer of 2020, but as the recovery from the pandemic proceeds, expenses will return to normal levels. The Housing Authority will continue to seek local support from the City, United Way of Hays County, the Lions Club, and other supporters to ensure it can meet the needs of elderly/disabled residents, adults working toward self-sufficiency, and school-age youth.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

A five-member Board of Commissioners oversees the Housing Authority. The Mayor appoints the Board, which includes one Resident Commissioner. Each public housing complex has a resident Council or Assembly group which holds periodic meetings to provide information on programs, gather input, and encourage communication among residents. Resident organizations are actively supported by the Housing Authority Resident Services department. Service coordinators collaborate with other organizations in support of social gatherings, presentations, and fundraising efforts. During the pandemic, resident organizations were inactive because no one wanted to meet in person and parents were too busy with the online education of their children. Zoom meetings were not practical, either because of a lack of digital resources or "zoom fatigue." The service coordinators will be working to reinvigorate the resident organizations at the three main sites as the pandemic subsides.

The Resident Services office publishes a monthly newsletter, which is distributed to all residents. It is also published on the Housing Authority website. The newsletter, occasional flyers, public hearings, postings at Housing Authority buildings, the website, and a Facebook page are the various means used by the Housing Authority to share information with residents and give them an opportunity to be involved.

The Housing Authority provides a variety of programs and continues to partner with local agencies, faith-based organizations, Texas State University, and the City to bring resources to its residents.

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A youth development program serves about 105 youth at three sites providing mentors, tutors, homework assistance, computer labs, and social opportunities. This program is conducted with the help of volunteer students from Texas State University. Nutrition services are provided through the Capital Area Food Bank and Feeding America. Goals of the program include:

- Providing a safe environment where youth can get help with schoolwork, and
- Helping youth learn personal responsibility, goal setting, communication skills, and the importance of community involvement.

The Family Self-Sufficiency program provides residents an opportunity to learn new life and career skills, to save for future needs, get connected with educational and training resources and, ideally, to move out of public housing. Formerly only open to residents at one of the locations, it was later expanded to up to 25 Section 8 participants, and then made available to public housing residents at all sites. About 80 families participate annually. Homeownership is a goal of many families participating in the Family Self-Sufficiency (FSS) program. First-time homebuyer presentations are included in FSS classes on a regular basis. Helping participants improve their credit scores and manage their budgets more effectively is a major focus of the program. This is essential for participants to be able to secure financing. The FSS Escrow account and other asset-building activities helps participants to be able to have the necessary down-payment for a home when they are ready to buy. The pandemic seems to have increased interest in the FSS program. In late 2020, enrollment outside of the Chapultepec Homes exceeded that original number for the first time. There are more families in the program at the C.M. Allen Homes than there are at Chapultepec.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

The San Marcos Housing Authority is NOT designated as troubled.

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

The City has no specific housing or supportive service programs funded by CDBG for non-homeless special needs persons such as elderly, frail elderly, persons with disabilities, persons with HIV/AIDS and their families, and public housing residents. People who are elderly or have disabilities receive priority in the City’s housing rehabilitation and repair programs.

- **Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs**

Two City staff members officially participate in the Local Homeless Coalition, with the Police Chief serving as the City’s liaison, and the Library’s Assistant Director serving as Secretary of the organization. On April 20, 2021, City Council approved setting aside \$450,000 for a community needs assessment and capacity building for non-profits. On May 18, 2021, City Council approved creation of a position to help assist the Local Homeless Coalition and non-profits in general to build capacity and coordination. Funding for the position is to be determined. With this funding and the position, the one-year goals and actions for reducing and ending homelessness center on assisting with coordination among non-profits and building capacity for non-profits individually and the Local Homeless Coalition as an organization to be able to apply for and receive funding to support Coordinated Entry and services to people who are homeless in San Marcos.

City staff participated in the second Point In Time count for San Marcos in 2021. The Point in Time Count was performed under the leadership of the recently created HOME Center of Central Texas (Homeless Outreach, Mitigation, and Emergency Center) located in San Marcos. Its mission is to unite community efforts comprehensively to prevent and address homelessness and to educate the community about it as an issue. The organization currently recommends services and seeks resources for those in need. Its members are all volunteers.

The City of San Marcos and Hays County are covered under the Texas Balance of State Continuum of Care run by the Texas Homeless Network. City staff consulted with THN in the preparation of the Consolidated Plan in 2020, and received information from THN for this Action Plan. THN staff are currently drafting a Continuum of Care Plan, but one does not currently exist.

- **Addressing the emergency and transitional housing needs of homeless persons**

The City provides land to the Hays Caldwell Women’s Center for the current shelter and an additional eighteen units of transitional housing for a \$1.00 per year lease. In addition, for CDBG 2021-2022 program year, \$45,000 is funded for services to families at this facility.

- **Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again.**

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The City works closely with the local non-profit organizations that provide shelter to specific targeted homeless populations and provide specific assistance in various forms to the homeless.

People living in San Marcos can apply for rapid rehousing through Caritas of Austin, a nonprofit whose mission is to prevent and end homelessness. Caritas of Austin provides coordinated entry, rapid re-housing, and permanent supportive housing for individuals in the Greater Austin Area, a five-county region that includes San Marcos. Of course, this organization's resources are limited and the service area is quite large, so requestors may be on a waiting list for a period of time.

- **Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families who are likely to become homeless after being discharged from a publicly funded institution or system of care, or who are receiving assistance from public and private agencies that address housing, health, social services, employment, education or youth needs**

Several of the City's Strategic Plan goals included in this Action Plan have as their purpose making housing in San Marcos affordable, as one means of helping low-income individuals and families avoid becoming homeless. These goals include owner occupied housing rehabilitation, a priority repair program for houses, and home ownership counseling. The Housing Rehabilitation and Reconstruction goal for CDBG-DR funding will result in retention of affordable housing stock in the City despite prior damage by the 2015 floods. The CDBG-CV program that provides additional funding to Court Appointed Special Advocates provides for services for abused children, who are automatically classified as extremely low income as wards of the state. The CDBG-CV program for rental, mortgage, and utility assistance is helping people who have been impacted financially by the COVID-19 pandemic avoid homelessness by providing direct assistance for these living expenses.

Regarding individuals who are released from a publicly funded institution or system of care, the San Marcos Housing Authority and Hill Country MHDD Centers have program that specifically address this group of people. The Housing Authority has seventeen Section 8 vouchers to be used by children who have aged out of the foster care system and are now attending Texas State University, located in San Marcos. Hill Country has been funded by the City through the general fund for a program to aid people who qualify for their services and have been impacted negatively by the pandemic.

AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

Housing affordability is a key component to the quality of life of San Marcos residents. Affordable housing is generally accepted to mean that no more than 30% of a household's gross annual income is spent on housing, including utilities. A housing cost burden exists when the household's housing costs exceeds 30% of their income.

The 2013 Analysis of Impediments to Fair Housing (AI) analyzed five major categories and found the following impediments in San Marcos:

1. Real Estate - a lack of affordability and insufficient Income
2. Public Policy - a lack of public awareness of fair housing rights (also a recommendation for the City to create inclusionary zoning)
3. Neighborhood Conditions - limited resources to assist lower income, elderly and indigent homeowners maintain their homes and stability in neighborhoods
4. Banking, Finance, and Insurance Related - large numbers of foreclosures in the real estate market; and predatory lending
5. Socioeconomic - poverty and low-income

The 2017 Analysis of Impediments to Fair Housing found three impediments that create barriers to affordable housing:

1. Lack of affordability of the housing stock;
2. Insufficient income for the local cost of housing; and
3. Low income residents have limited resources to maintain homes and neighborhood stability.

In addition, the 2018 San Marcos Housing Needs Assessment conducted by Root Policy Research found the following top core housing needs:

1. Additional affordable rentals for residents earning less than \$25,000;
2. Displacement prevention;
3. Starter homes and family homes priced near or below \$200,000 and increased ownership product diversity; and
4. Improve condition and accessibility of existing housing stock.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

The 2013 AI included specific recommendations for remedial activities centering on creating partnerships, identifying new federal resources, and leveraging private funding. In 2014 an AI Action Plan was adopted by the City to guide implementation of those recommendations, as well as an Affordable / Workforce Housing Policy that identified 5 housing issues, established goals, and provided strategies for accomplishing the goals. The 2017 AI provided a progress update for each action item and recommendations for additional actions.

The 3 impediments identified in the 2017 AI have been addressed as follows:

1. Lack of affordability

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- a. The City provides a first-time homebuyer program for closing cost and down payment assistance.
- b. CDBG funds have been used to purchase land for Habitat for Humanity.
- c. The City waives construction permitting and impact fees for Habitat for Humanity housing construction and City or non-profit rehabilitation projects.
- d. This impediment was also addressed in the recent update of the City's Development Codes. Zoning and development codes were amended to better accommodate affordable housing types such as duplexes, condominiums, and accessory dwelling units.

2. Insufficient income

- a. The City has a contract with The Greater San Marcos Partnership, a non-profit economic development organization, to provide economic development services, including bringing new jobs to San Marcos. A new City position, Economic and Business Development Manager, has been filled, which will increase the City's coordination with the Greater San Marcos Partnership and the San Marcos Area Chamber of Commerce.
- b. The City provides a \$25,000 homestead exemption for homeowners sixty-five and older or with a disability, thus reducing their property tax burden.
- c. The City has programs to help reduce living expenses, such as utility bills, including:
 - i. Home Energy Analysis providing recommendations on how to reduce electric energy consumption and monthly costs.
 - ii. Energy Efficient Home Heating/AC Rebate Program offers rebates for purchase of eligible energy efficient products.
 - iii. A Bill Averaging Program that allows residents to equalize energy costs over a 12-month period, avoiding peak bills in the winter and summer months.
 - iv. Utility Assistance Program – Low-income families, elderly residents on fixed incomes, or disabled residents on a fixed income are eligible to apply for assistance with a one-time yearly payment of the electric, water, and wastewater portions of their monthly utility bill.
- d. The City's Water and Wastewater Department sponsors several programs that help encourage families to conserve and lower utility bills, including:
 - i. Water Surveys generating a report with specific water conservation strategies.
 - ii. Flush-Smart (toilet) Rebate Program
 - iii. Wash-Smart (washing machine) Rebate Program
 - iv. Rainwater Harvesting Rebate Program

3. The issue of limited resources for housing maintenance

- a. CDBG, CDBG-DR, and HOME funds provide housing rehabilitation programs. A HOME fund grant was received by the City in 2019 through the Texas Department of Community and Housing Affairs for the rehabilitation of up to 7 homes.
- b. The City continues to support the Southside Community Center housing rehabilitation program with both City and CDBG funds.
- c. The City waives construction permitting fees for CDBG-funded housing rehabilitation projects.

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- d. Every spring semester through the Texas State University student initiative “Bobcat Build”, students volunteer their time to complete various service projects throughout the community such as landscaping, painting, or clean-ups at residents’ homes, local schools, parks, churches, and neighborhoods to nearly 4,500 volunteers annually at over 300 jobsites within the San Marcos community!
- e. The City sponsors neighborhood-wide cleanup activities, and provides opportunities for brush drop-off, household hazardous waste collection, and a recycling program through Green Guy Recycling that accepts tires, Freon-containing appliances, and electronics.

The City has developed a Strategic Housing Action Plan with 4 goals, 6 strategies, and 23 action items to address the top needs in San Marcos. This plan is being reviewed and considered for adoption by the San Marcos City Council, having already been reviewed by the City’s Planning and Zoning Commission. It contains the following implementation steps for the next three years:

Clear Path Permitting - Implementation Steps:

1. Appoint a dedicated case manager of projects that include housing identified as a need in the community.
2. Develop a pre-review group made up of staff members from Planning and Development Services and Engineering and Capital Improvements Departments.
3. Implement a prioritization strategy for permit reviews.

Shared Equity - Implementation Steps:

1. Obtain legal advice on the creation of a land trust and other forms of shared equity.
2. Set up the land trust.
3. Determine the land that will be used for the first project of the land trust.

Land Banking - Implementation Steps:

1. Review City-owned property and determine appropriateness for use as affordable housing.
2. Identify properties that are appropriate for affordable housing in the tax-delinquent rolls.
3. Identify properties that are appropriate for affordable housing owned by government and non-profit partners.

Accommodate Growth through Appropriate Zoning - Implementation Steps:

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1. Identify areas in High and Medium Intensity Zones from the Comprehensive Plan that are vacant or underdeveloped and are appropriate for higher density zoning districts.

Owner Occupied Housing Rehabilitation - Implementation Steps:

1. Expand existing housing rehabilitation programs including, but not limited to a revolving loan fund for both major and minor repairs.

AP-85 Other Actions – 91.220(k)

Introduction:

Citizen comments were received through a survey that was available February 2-23, 2020, at a public meeting held February 19, 2020, and at a meeting of Family Self Sufficiency Program participants March 1, 2020. 192 people responded to the survey. The three top priority needs requested in the survey were in the public services category, with 59% of respondents ranking youth programs as a high priority, followed by homeless services at 49% and services for abuse victims at 46%. However, by CDBG –Entitlement regulations the City is only allowed to spend 15%, or \$108,000 on Public Services. In the comments, the most needed public service cited was for youth and children, including recreational programs and services for abused children (10 comments). Services related to mental health and seniors were also important (five comments each), as well as for families and homeless (four comments each). Affordable housing was the single most needed item, with 30 comments. Infrastructure comments mentioned hike and bike trails, bus routes, and parking downtown. Public facilities comments mostly referred to additional park and recreation facilities. Comments on economic development centered on vocational training (eight comments). 44% considered job training to be a high priority, followed by transportation for the elderly and disabled at 43%, and neighborhood sidewalks at 38%. The survey drilled into more detail on housing issues and also asked questions about fair housing practices. 66% of respondents considered the cost of housing to be a serious issue, and 60% said the lack of affordable housing, including various housing types, was a serious issue. 56% considered local incomes to be too low compared to the price of available housing. Regarding fair housing issues, 33% of respondents believe there is a serious need for mediation, and 28% ranked the need for housing consumers to know their rights and issues with predatory lending as serious. Unfair treatment, for example based on race or disability status, is not seen by most as a serious problem here.

Actions planned to address obstacles to meeting underserved needs

In addition to allocating CDBG funding to provide for the needs described above, the City continues to fund up to \$500,000 in public service programs to serve the community's needs. In 2021, the City Council has also allocated general fund dollars of \$640,000 to public service agencies and \$450,000 to non-profit capacity building, as a result of a payment received through the Coronavirus Relief Fund.

The City's housing programs will be marketed heavily program year 2021-2022, to ensure that residents are aware of their availability. Funding for the programs is provided by CDBG Entitlement, CDBG-DR, and HOME through the Texas Department of Housing and Community Affairs.

Actions planned to foster and maintain affordable housing

The CDBG-funded housing programs described above emphasize maintaining the existing stock of affordable housing.

Affordable housing is generally accepted to mean that no more than 30% of a household's gross annual income is spent on housing, including utilities. Several studies in the past several years have reviewed the housing market in San Marcos and have determined that for the most part regulatory barriers to affordable housing have been removed in San Marcos. The City has developed a Strategic Housing Action Plan with four goals, six strategies, and 23 action items to address the top housing needs in San Marcos, which center on a conflict between housing prices and local income. (Housing prices are being pushed upward due to high demand overflowing from Austin, but the cost of living does not match the typical income of a family in San Marcos.) The Strategic Housing Action Plan is being reviewed and considered for adoption by the San Marcos City Council. It includes recommendations for an

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enhancement to the permitting process and for zoning additional land for higher density uses – proactive measures that go beyond simply removing barriers.

The City also offers a \$25,000 homestead exemption for elderly and disabled homeowners. A number of rebate and incentive programs to help lower utility bills to reduce housing cost burden.

City CDBG staff will be coordinating more closely with City Code Compliance in order to identify homes in need of rehabilitation that are negatively impacting other properties nearby.

Actions planned to reduce lead-based paint hazards

Per the 2019 Housing Needs Assessment, 28% of the homes in San Marcos were constructed prior to 1980. All houses that were constructed before 1978 that participate in CDBG Entitlement or CDBG-DR funded housing rehabilitation programs are tested for lead paint hazards by a qualified firm, and the test results determine which houses require lead-based paint interim control measures and clearance reports. Participants in these programs receive a copy of the “Protect Your Family from Lead in Your Home” booklet. The City’s First Time Homebuyer Program applicants receive a copy of the “Protect Your Family from Lead in Your Home” booklet. Houses constructed prior to 1978 must pass a lead hazard evaluation inspection prior to loan closing.

Actions planned to reduce the number of poverty-level families

The City’s primary role in reducing the number of poverty-level families is the use of federal funding and local policies and programs to support the creation and maintenance of affordable housing in the community. Affordable housing, in conjunction with services that lead to long-term self-sufficiency, can lift and keep people out of poverty. The 2021-2022 CDBG Action Plan includes funding allocations in the Affordable Housing, Public Services, and Public Facilities categories, for the projects shown in a previous section.

When applications are received annually for funding of specific projects and programs using CDBG entitlement funds, the City Council takes into consideration the City’s current needs assessments, policies, and programs when choosing among applicants and staff proposals. Workforce Housing continues to be a strategic initiative of the City Council.

Actions planned to develop institutional structure

Multiple local and regional non-profit and faith-based organizations serve a variety of purposes in public services, affordable housing, and economic development functions. The longevity of these local institutions has created a working network of support for the community that is supplemented by CDBG entitlement funds.

Gaps in the institutional structure for CDBG-type community assistance include:

- Housing options that are truly affordable compared to the incomes of the local population
- Levels of funding available for supportive services

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- Shelter for homeless single adults – not available in San Marcos
- Affordable child care, including for families currently receiving other services
- Transportation - bus service is very limited and complicated, not geared toward people who work in shifts

Of these gaps, over the next year the City will be working on the first three. The City's Strategic Housing Action Plan and the Housing Study that preceded it provide direction on how to create opportunities for different affordable housing options. As mentioned, the City contributes \$500,000 annually in additional funding for supportive service. This year, administration of those funds (the Human Services Advisory Board grants) will be turned over to the same staff who administer CDBG grants in order to more closely correlate their use with the Consolidated Plan. Regarding homelessness, the City is convening meetings to encourage the formation of a Hays County Local Homeless Coalition with local agencies as the leaders. The City is not currently leading initiatives related to affordable childcare or public transit.

Training will also help strengthen the institutional framework. The City will provide subrecipient training prior to the execution of Subrecipient Agreements. City staff will participate in HUD-sponsored training opportunities as they become available. When appropriate, the City will invite its subrecipients to attend training to strengthen their understanding of the rules and regulations applicable to the CDBG program. The City will maintain its webpage with up-to-date information as a resource for other City staff and subrecipients.

Actions planned to enhance coordination between public and private housing and social service agencies

City staff will continue to seek partnerships and to exchange information with local public service providers and economic development organizations by reaching out to meet with various organizations throughout the program year. The meetings regarding the possible formation of the Hays County Local Homeless Coalition are bringing the City, Housing Authority, the Continuum of Care, and social service agencies together in a new way, in addition to the various grant application processes which increase interaction and knowledge exchange. As the Strategic Housing Action Plan is implemented, interaction with private developers and individual home owners or landlords will increase as well. With CDBG-CV funding, the City's CDBG staff are coordinating services to small businesses through the Chamber of Commerce, the City's Economic Development Manager, and the City's Main Street program.

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AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction:

HUD has allocated \$766,482 in CDBG Entitlement funds to San Marcos for Program Year 2021-2022.

The City expects to have the following CDBG funding available during Program Year 2021-2022:

2021 CDBG Entitlement Allocation	\$766,482
Reallocated from prior years	\$56,933
TOTAL CDBG ENTITLEMENT FUNDING for Program Year 2021-2022	\$823,415

CDBG-CV First Round	\$425,261
CDBG-CV Third Round	\$567,825
TOTAL CDBG-CV FUNDING AVAILABLE	\$ 993,086

CDBG-DR (funds remaining)	\$25,872,957
CDBG-MIT (all funds)	\$24,012,000
TOTAL CDBG-DR AND CDBG-MIT FLOOD RESPONSE AND PREVENTION FUNDING AVAILABLE	\$49,884,957

Table 18 – Total CDBG Funding Currently Available

Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

A very small amount of program income (\$2000) has been received this program year through the Homebuyer’s Assistance Program.

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It is expected that a similar amount may be received next year through the same program.

No program income has been previously generated under a lump sum drawdown agreement for which a new agreement will be executed during the program year. The City receives funding from HUD only for reimbursement of expenses incurred. The City does not receive lump sum distributions.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	\$2,000
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan	\$0
3. The amount of surplus funds from urban renewal settlements	\$0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	\$0
5. The amount of income from float-funded activities	\$0
TOTAL PROGRAM INCOME EXPECTED	\$2,000

Table 19 – Total Program Income Expected

Other CDBG Requirements

No CDBG funding is planned to be spent on urgent need activities this program year.

An estimated 90% of CDBG funds will be used for activities that benefit people who have low to moderate incomes, both this year and as a three-year average for Program Years 2021-2023. This high estimate is possible because a high percentage of the households in the City of San Marcos are in the low to moderate income range and because the City focuses its programs and projects on activities that specifically benefit low to moderate income people.

Overall Benefit: A consecutive period of 1, 2, or 3 years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low- and moderate-income. One program year was included in this calculation, Program Year 2021-2022.

The amount of urgent need activities	\$0
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The estimated percentage of CDBG funds that will be used for activities that benefit people who have low to moderate incomes	90%
Overall Benefit: A consecutive period of 1, 2, or 3 years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low- and moderate-income. Years included in this calculation are Program Years 2021, 2022, 2023.	90%

Table 20 – Other CDBG Requirements